Arapahoe County School District Number Six

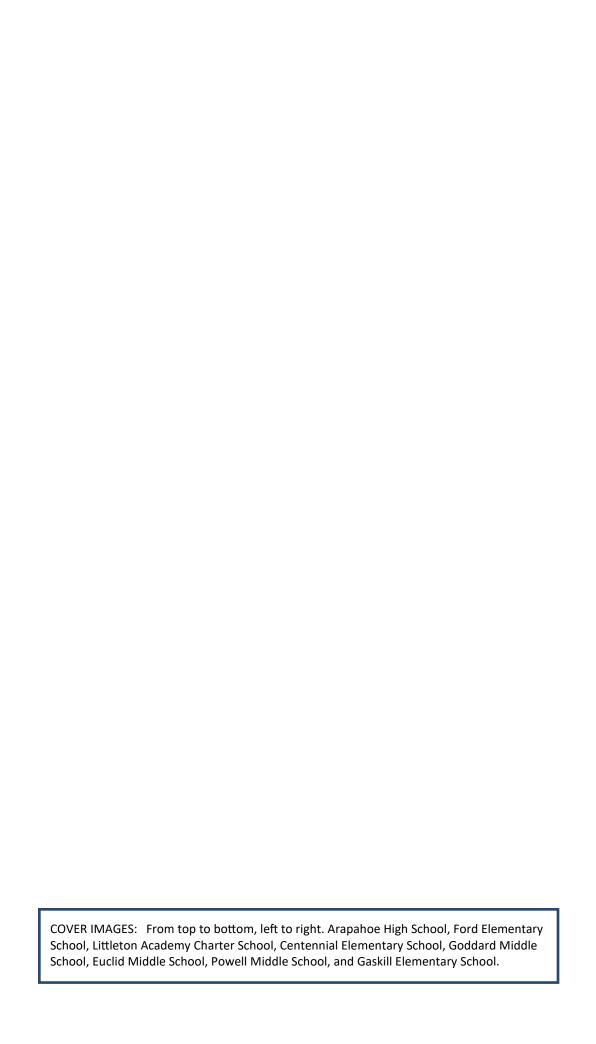


LITTLETON PUBLIC SCHOOLS



2024-2025 ADOPTED BUDGET

5776 South Crocker Street, Littleton, Colorado 80120 www.littletonpublicschools.net



LITTLETON PUBLIC SCHOOLS

(Arapahoe County School District Number Six)

Littleton, Colorado

Adopted Budget 2024–2025

Prepared by Financial Services

Jonathan Levesque Chief Financial Officer Stacey Wyatt
Director of Finance

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ASSOCIATION OF SCHOOL BUSINESS OFFICIALS INTERNATIONAL (ASBO) MERITORIOUS BUDGET AWARD



This Meritorious Budget Award is presented to:

ARAPAHOE COUNTY SCHOOL DISTRICT #6 (LITTLETON PUBLIC SCHOOLS)

for excellence in the preparation and issuance of its budget for the Fiscal Year 2023–2024.

The budget adheres to the principles and standards of ASBO International's Meritorious Budget Award criteria.

A SBUDGE

ohn W. Hutchison President Siobhán McMahon, CAE
Chief Operations Officer/
Interim Executive Director

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EXECUTIVE SUMMARY





June 13, 2024

Board of Education Littleton Public Schools (Arapahoe County School District Number Six) Littleton, Colorado

Dear Board of Education Members:

We are pleased to present the annual Adopted Budget of Arapahoe County School District Number Six, commonly known as Littleton Public Schools (LPS), for the fiscal year 2024–2025. The district has achieved the objective of providing a quality education to children while managing resources in a responsible manner. LPS has received the prestigious rating of Accredited with Distinction by the Colorado Department of Education (CDE) in eight of the nine years the rating has been offered. This is Colorado's highest academic accreditation rating.

This document reflects the district's mission statement, "To educate all students for the future by challenging every individual to continuously learn, achieve, and act with purpose and compassion in a safe and secure environment."

This budget document follows the values of the Board of Education (the Board) and the Littleton community. As administration develops the budget for the ensuing fiscal year, it seeks to balance revenues and expenditures for the long term. This document takes the following into consideration:

- Expected student enrollment of 13,334 with a five-year average funded full-time equivalents of 13,459.7 FTE.
- Educate and support staff, parents, and community regarding equity through innovation, including student-centered learning, and by providing access and opportunity for all students.
- Incorporation and implementation of state goals related to student achievement, educator effectiveness, school/district performance, and curriculum standards and instruction.

The Board and administration will continue to maintain sound policies resulting in a strong financial position for the district. LPS prides itself on the efficient and responsible management of taxpayer funds in providing the community's students with a high-quality education.

Sincerely,

Todd Lambert, Ph.D

Superintendent

Jonathan Levesque Chief Financial Officer

Serving the majority of the city of Littleton, town of Columbine Valley, and portions of the municipalities of Bow Mar, Centennial, Greenwood Village, and Englewood.

EXECUTIVE SUMMARY

This summary provides an overview of the 2024–2025 Adopted Budget for Littleton Public Schools. State law requires the Board to be presented a proposed budget no later than May 31 and to adopt a budget no later than June 30 each year. The Board adopts and appropriates a budget for all district funds. A complete adopted budget document will be available on the district website at http://www.littletonpublicschools.net or may be obtained at the Education Services Center, 5776 South Crocker Street, Littleton, Colorado, in the superintendent's office after its adoption.

The district's mission statement, "To educate all students for the future by challenging every individual to continuously learn, achieve, and act with purpose and compassion in a safe and secure environment," is the driving force in the development of the annual budget. The key philosophical principles in making financial decisions include:

- Operating year-to-year with a budget balanced with available resources.
- Matching recurring expenditures with recurring revenue.
- Building the budget using core assumptions that reflect both current and future legislative and economic expectations.
- Spending within a framework defined by state law and current district priorities.
- Maintaining a fund balance at levels necessary to meet restricted, assigned, committed, and adequate unassigned fund balance needs.

Strategic Plan

The Board is responsible for determining the direction of the district. In November 2014, the Board approved revisions to the district's strategic plan to better guide the work of the district, students, and community, and align the district's directions to coincide with eleven core beliefs. The Board's vision is, "Extraordinary learning, exceptional community, expanded opportunity, and success for all students." The Board's strategic plan includes the following ten focus areas to support the district's mission.

- Enhance instructional systems and career pathways that maximize achievement for all students and integrate knowledge and skills relevant to 21st century career choices.
- Expand utilization of instructional technology with appropriate use for student achievement while providing the infrastructure for organizational efficiency and effectiveness.
- Provide an educational and work environment that supports professional learning and collaborative work for all staff.
- Promote, sustain, and create quality programs that make Littleton Public Schools the uniquely preferred choice for families inside and outside the district.
- Engage the community and parents as active partners in the objectives, activities, and performance of the school district and its students.
- Optimize the use of district resources and facilities to meet student learning needs while operating the district efficiently.

- Promote and provide an environment that fosters caring, respect, and compassion for others.
- Enhance and support quality early childhood and childcare programs.
- Educate and support staff, parents, and community to address diverse student learning by providing access and opportunities for all students.
- Partner with parents and community to expand and enhance programs that address the physical, social, and emotional well-being of students, families, and staff.

The environment should foster community engagement, staff collaboration, and student learning. The district will continue to address the diverse community needs and keep the public involved as active partners in increasing achievement levels, a major component of the LPS strategic plan. Littleton Public Schools has established a District Achievement Goal that states, "One hundred percent of LPS students will graduate prepared for meaningful post-secondary opportunities." This works in conjunction with the district's accreditation goals.

- To improve student learning, a minimum of one year's growth in one year's time in reading, writing, and math will be demonstrated by the Colorado Growth Model.
- To close the learning gap, students in underperforming subgroups will achieve more than a year's growth in a year's time in reading, writing, and math as demonstrated by Colorado Measures of Academic Success (CMAS) results and supported by other information.
- To measure student achievement in content areas other than reading, writing, and math, 75–85 percent of all students will achieve at grade level as defined in district adopted curricula and demonstrated by classroom assessment results.

Performance measures are used as indicators of success for the above focus areas and achievement goals. The measures include process measures, which provide qualitative and quantitative results on the integrity of the work being performed, and results measures, which indicate the level of accomplishment overall. Performance progress is reviewed and evaluated by various teams of district personnel as outlined in the plan. The results of these measures, reviews, and evaluations assist the district in determining how best to allocate resources to attain the goals set forth by the Board.

Budget Process and Timeline

The district has an extensive budget process that begins approximately ten months before a budget is adopted. The timeline for development of the 2024–2025 budget is outlined below.

August 2023—Preliminary assessed valuation of taxable property within the district is received from the county assessor, and the budget calendar for the next fiscal year is established.

October and November 2023—The district begins reviewing the current financial conditions and preparations for both pupil count and financial projection assumptions for the district, which drive revenue and expenditure forecasts.

December 2023 and January 2024—The projections are presented to various district committees and to the Board. Concurrently, the Board contemplates requests for significant reallocations or additions to the budget.

February and March 2024—Budget development materials are distributed to principals and budget managers by Financial Services for allocation at their respective locations.

April 2024—Budget materials are returned to Financial Services for preparation of the Proposed Budget.

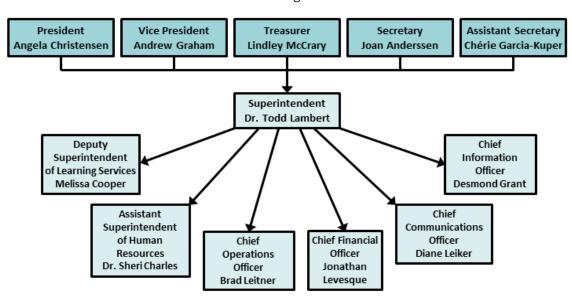
May 2024—The draft document is reviewed and the Proposed Budget is presented to the Board, public, and media.

No later than June 30, 2024—After any modifications based on legislative action have been incorporated into the document, the final budget is adopted by the Board.

Organization

Littleton Public Schools is organized and focused to meet the needs of 13,334 students and manage 20 schools and various programs, which are located within approximately 28 square miles of western Arapahoe County. The district operates one early childhood center, ten elementary schools, four middle schools, three high schools, one combined alternative middle/high school program, and one career and technical campus. There are also two charter schools in the district that are considered component units. Other operations include learning services, human resources, information and technology services, financial services, nutrition services, and safety and security operations at the Education Services Center, and pupil transportation services at the Transportation Services Center.

Five locally elected school board members, who serve four-year terms, govern the district. The Board appoints the superintendent, who is supported by the superintendent's staff. The Board of Education and senior staff will include the following members in 2024–2025.



The superintendent's staff manages various directors and coordinators who handle day-to-day operations. Certified, professional support, and classified staff members report to and work closely with the administrative staff in their respective locations or departments. In 2024–2025, the district will be staffed by 1,929 employees in total, with approximately 81.9 percent paid out of the General Fund. Overall, there are 884 licensed teaching personnel, 959 professional support and classified employees, and 86 administrative employees.

TRENDS

Significant Changes

Colorado and local economic activities have stabilized in the most recent quarters; however, there continues to be challenges with inflationary pressures ongoing in the short-term. Growth is forecasted to continue at a slower pace through 2024 when compared to the last few years, yet outpace national results. Expansion will be supported by reduced inflation, a strong labor market, and improvement in wages. The Federal Reserve continues to work on balancing interest rates to control inflation, but not to a point to trigger a recession.

The Federal Reserve increased interest rates eleven times between October 2022 and March 2024. The current interest rate at the time of this publication is 5.25—5.50 percent and the highest since early 2001. Interest rates are unlikely to return to the pandemic-era levels. The Federal Reserve's goal is to manage interest rates to settle inflation at 2.00 percent, but that depends on how the economy reacts to continued inflation rates.

During the pandemic, the district was the recipient of each type of federal stimulus funding grant available in the most recent years. The federal stimulus grants totaled \$12.5 million and helped the district offer remote and hybrid learning, provide mental health and technology support, and essential sanitation supplies. The majority of these funds were expended in 2024 with remaining amounts to be spent in fiscal year 2025. The cost of necessary recurring items will be funded by the General Fund in fiscal year 2025.

During fiscal year 2016–2017, the Board authorized the formation of the Long-Range Planning Committee (LRPC). Members represented a cross-section of the community and were originally tasked with reviewing the district's physical plant, program capacity, enrollment boundaries, transportation routing, and major capital equipment requirements during the next five to ten years. After that, focus shifted to instructional programs and facility needs, ADA improvements, and furniture needs. Additionally, the LRPC considered 24 different school boundary scenarios. The committee looked for logic and efficiency; strived to keep neighborhoods together; considered impacts of crossing major arterial roads; and considered feeder patterns, school size and capacity, and socio-economic balance including current and future building replacements. Based on LRPC recommendations, the Board has implemented the following throughout the past five years.

- A \$298.9 million bond measure was put on the November 2018 ballot, which voters approved. Resulting building fund projects are expected to be completed in 2024–2025.
- The Board approved the recommended new boundaries that took effect in the fall of 2021.
- A third new school, Little Raven Elementary, consolidated the East and Moody Elementary Schools on the former Moody campus in 2023–2024.
- Three of the district's small elementary schools, Peabody, Highland, and Twain, were combined with existing schools in 2022–2023 to provide efficient and consistent learning resources for district students.
- Twain and Peabody were repurposed to serve student health testing, specialized programs such as Next and Nova, or training within the district.

- East facility was repurposed as East Community Center to partner with community agencies for the betterment of family services in our community in 2023–2024.
- Additionally, the district's two preschool locations were combined into one facility as The Village Early Childhood Education (ECE) in 2023–2024.

The district will receive an increase in state educational funding in fiscal year 2024–2025 from the School Finance Act, Senate Bill (SB) 24-188, as explained in the legislative section of this summary. The district's local share of School Finance Act program revenues will increase by \$6.6 million to \$146.5 million when compared to 2023–2024. For the first time since 2009, the state eliminated the budget stabilization factor. While this is a positive step forward, the previous fifteen consecutive years of reduced K–12 funding leaves all Colorado school districts' budgets short by approximately \$10.2 billion, with approximately \$169.9 million less for Littleton Public Schools.

New-recurring expenditures of \$2.1 million will be included in the 2024–2025 budget. These additions include funds for new staffing positions for a variety of support staff including mental health, a recruiting and retention specialist, security officers, safety and technology improvements, and increases in employee benefit rates. Additionally, one-time monies, totaling \$1.2 million, will be included in the 2024–2025 budget to provide funds for student needs.

Student Enrollment Trends and Forecast

Pupil enrollment is estimated to increase by 108 students for fiscal year 2024–2025, as shown in

Table 1 to the right. Since 2019—2020, the district's actual enrollment has decreased by 1,705 students, with about half of that occurring during the COVID-19 pandemic. This unusual decrease in students was the result of students being home schooled, moving to on-line or private schools, and moving out of state due to the pandemic. This type of decrease in student enrollment

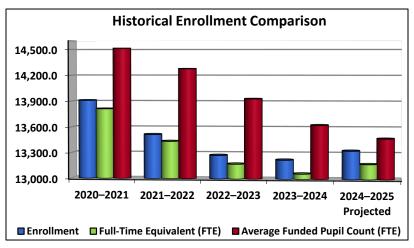
Student Enrollment — Table 1						
	Actual <u>2023–2024</u>	Projected <u>2024–2025</u>	Increase (Decrease)	Percent <u>Change</u>		
Preschool	388	420	32	8.25%		
Elementary	5,243	5,257	14	0.27%		
Middle school	2,866	2,861	(5)	(0.17%)		
High school	4,729	4,796	67	1.42%		
Total	<u>13,226</u>	<u>13,334</u>	<u>108</u>	0.82%		

was experienced at a majority of Colorado school districts. Out-of-district choice enrollment, approximately 16.5 percent of the district's total enrollment, helps offset the in-district enrollment decreases. The district will continue to track birth rates and the real estate market for properties that will attract younger residents with school-aged children. The district is anticipating stable student enrollment over the next couple of years.

Total School Finance Act funding is based on the official pupil count, which occurs on the first Monday of October each year. Rather than funding based on the actual number of students in a district, the state funds based on full-time equivalent (FTE) pupil counts. A student's FTE pupil count is determined by scheduled hours of course work. Part-time students enrolled in the district count as a 0.5 FTE. The October count enrollment often includes students who are not included in the funded pupil count. For instance, students in the universal preschool (UPK) program, which began in 2023–2024 with funding through the Colorado Department of Early Childhood, are funded at a different rate than regular students. As a result they are excluded in student counts

when average funded pupil counts are determined. The graph below illustrates the difference between enrollment, full-time equivalents, and average funded pupil count.

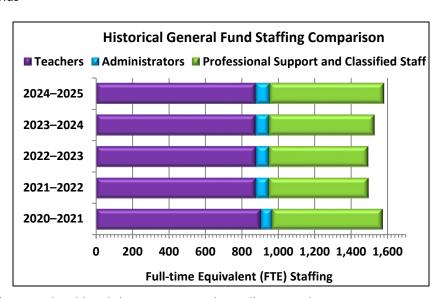
While most school districts receive funding based on the funded pupil count for the current school year, the state allows averaging to help districts mitigate the impacts of fluctuating enrollment. Lower enrollment negatively impacts funding to a district. Averaging allows a district to use an average of up to four prior years' October pupil counts and the current year's October pupil



count. This minimizes the impact of enrollment decreases by spreading them out over a longer time period and gives a district more time to adjust programs as needed. Although LPS enrollment is projected to remain stable in 2024–2025, the difference between the actual average funded FTE of 13,754.3 in 2023–2024 and the estimated actual 2024–2025 FTE of 13,179.5 is sizeable. By applying averaging the district can request funding for an averaged 13,459.7 FTE in 2024–2025. Based on per pupil funding of \$10,886, this equates to a loss of funding of \$3.2 million compared to the prior year rather than a loss of \$6.3 million if averaging were not available.

Personnel Resources and Trends

General Fund staffing over the past five years has fluctuated, as shown in the graph to the right. In past years mental health support, health assistants, microcomputer technicians, assistant principals at the elementary level, and special education staff were added to meet the needs of students. In 2024–2025, the General Fund will have a net staffing increase of 51.5 FTE. This is to provide



necessary staffing ratios at the preschool level due to increased enrollment; adjustments in general school staffing based upon enrollment and student needs; and additional districtwide mental health, ELD, translation, instructional, substance abuse, and general support staff. This also includes 8.0 FTE for secondary level security officers. Additionally, the Board authorized a one-time increase of 5.4 FTE to help provide more flexibility in staffing adjustments throughout the fiscal year.

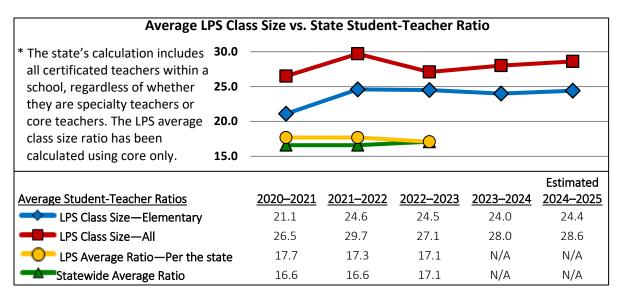
In the past, the General Fund accounted for the majority of district staff, with the remainder housed in five of the district's other funds. After the creation of the Operations and Technology Fund in January 2021, a larger portion of staffing shifted to other funds. In 2024–2025, staffing in the other funds is expected to account for 18.1 percent of district personnel.

In order to meet the primary goal of educating students, the district uses a weighted staffing formula driven

Level	Instructional Staffing Points	Administration Staffing Points	Additional Support Points
Elementary	1.0 per 25 students for Grades K–2 1.0 per 27.87 students for Grades 3–5	2.55	5.00–9.00
Middle	4.675 per 100 students with a base enrollment of 625	4.6358	_
High	5.1022 per 100 students	_	_

by enrollment projections to provide an equitable division of resources. Individual schools allocate staff depending on the needs of its student population. Additional staffing is provided for microcomputer technicians, health assistants, mental health support, assistant principals at the elementary level, and other support programs based on student population with the focus on special education, gifted and talented, English language learners, 504 learning plans, and free and reduced participation. This above chart outlines the district's staffing formula.

Class size is sometimes referred to as the face-to-face ratio in a classroom. The LPS student-teacher ratio is calculated using core classroom teachers only (math, social studies, language arts, and science) whereas the state calculated ratios include all teachers within a school. Fiscal year 2022–2023 realized the full return to pre-pandemic class size as students returned to in-person learning. The graph below illustrates historical class sizes for the district compared to state averages.



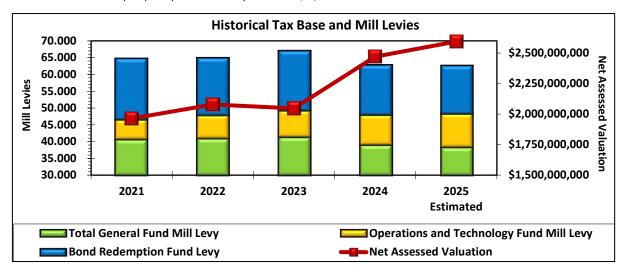
Tax Base and Rate Trends

Assessed valuation, or "tax base," is the value placed upon real estate by the county assessor's office, and it is the basis for levying the property tax mill levy for the district. The estimated district

property net assessed valuation used to determine property tax collections for fiscal year 2024–2025 is estimated at \$2.6 billion. This represents a 5.0 percent increase compared to the previous year.

Due to recent legislation, assessment rates have also changed several times. The passage of Amendment B in November 2020 repealed the Gallagher Amendment of 1982 resulting in freezing the residential property tax assessment rate at 7.15 percent and the commercial rate at 29.0 percent. In 2021, the legislature set a temporary reduction in the residential rate to 6.95 percent effective in 2023 and 2024. Depending on the type of property, commercial and industrial properties were reset to 27.9 percent, while agricultural and renewable energy production properties reset at 26.4 percent. In November 2023, in an attempt to mitigate the expected property tax increases caused by the statewide average 42 percent increase in residential real property values, the legislature again temporarily adjusted the residential assessment rate. At the time of this publication, the 2024 residential assessment rate is estimated at 7.05 percent with an additional, up-front \$75,000 valuation reduction.

In fiscal year 2023–2024, the property tax mill levy was 62.847 mills, including the statutory levy overrides, the district's Operations and Technology Fund levy, and general obligation bonds debt service requirements. For fiscal year 2024–2025, the mill levy is estimated to be 62.683 mills. This is due to the increase of the Operations and Technology Fund mill levy used for the operational and maintenance needs of the district's buildings, the Public School Finance Act Levy to the limit allowed by statute, and a decrease in the Bond Redemption Fund Levy in order to meet the district's debt service obligations. This is offset somewhat by the district's fixed-dollar, voterapproved mill levy overrides decreasing as the tax base increases, as illustrated in the graph below. It is estimated that a homeowner with a home valued at \$400,000 in 2025 will pay \$1,768 for school district property taxes compared to \$1,747 in 2024.



Legislative Update

The School Finance Act, Senate Bill (SB) 24-188 for fiscal year 2024–2025, includes a statewide base per-pupil revenue (PPR) increase of 5.2 percent for inflation as required by Amendment 23. In 2009, the state legislature created the budget stabilization factor as a means to solve a deficiency in tax revenues. It was approved and remained in use through 2023–2024, which

reassigned approximately \$10.2 billion of K–12 funding into other state programs. For 2024–2025 the state budget stabilization factor was repealed.

Special Education categorical funding is estimated to provide \$8.0 million to students with special education needs through a component of Senate Bill (SB) 24-188. This is comparable to prior year of \$7.9 million.

In 2022, House Bill (HB) 22-1295 established the Colorado Universal Preschool Program (UPK) to offer 10 hours of voluntary, high-quality universal preschool to every Colorado child in the year before kindergarten beginning in 2023–2024. A new state agency was created for this initiative. The Colorado Department of Early Childhood (CDEC) funds the program per SB23-216. However, many details remain unclear, including provider and student assignments, levels of per pupil funding, and delivery of services. For instance, in 2023–2024 children in Colorado were able to register for up to 15 hours per week of free preschool. It is unknown if the amount of funded preschool hours will carry over into 2024–2025 or if they will be adjusted back to the original 10 hours per week HB22-1295 provided for. Additionally,

- Families may qualify for more free hours based on a number of qualifying factors, per available funding.
- Depending on the provider, families have the option of paying for additional hours if desired.
- In 2023–2024, districts were instructed to resume primary registration for 3-year-olds through their targeted 3-year-old program. Funding was provided for these children as well, but at a different amount. This is also not guaranteed to continue in 2024–2025.
- Special Education Administrative Units (AUs) and school districts are tasked to place
 preschool aged children eligible for special education according to their Individualized
 Education Program (IEP) throughout the school year. Funding for these children varies.

General Fund Funding for 2024–2025

The Colorado Public School Finance Act of 1994 (as amended) provides funding to the district through local property taxes, specific ownership taxes, and state equalization based on the pupil count. Additionally, the district receives funding from local voter-approved mill levy overrides, federal revenues, and other local revenues and fees. General Fund revenue highlights for fiscal year 2024–2025 are as follows.

- Total Program funding available to the district under the fiscal year 2024–2025 School Finance Act is expected to be \$146.5 million, or \$6.6 million higher when compared to \$139.9 million for fiscal year 2023–2024. Program funding is increasing by the rate of inflation, 5.2 percent based on the Denver, Boulder, and Greeley consumer price index for calendar year 2023, and statewide student growth.
- The district's \$10,886 PPR for 2024–2025 is an increase of \$710 when compared to the \$10,176 PPR in 2023–2024. The budget stabilization factor for 2024–2025 was repealed.
- State categorical funding for special education was increased as a result of the passage of Senate Bill (SB) 24-188. Together with transportation, career and technical education, gifted and talented, and the English Language Proficiency Act (ELPA), categorical funding is expected to be \$8.0 million for 2024–2025. These categorical revenues cover only a small portion of the related student services.

- Voters approved overrides totaling \$28.8 million in local taxes as the result of mill levy override elections in 1988, 1997, 2004, and 2010, including hold-harmless local property tax exclusion. These fixed dollar amounts do not increase annually and are not included as a part of the School Finance Act program funding calculation.
- Voters approved a Debt-Free Schools Mill Levy in November 2020 allowing the district to create the Operations and Technology Fund to account for the majority of the district's day-to-day maintenance expenditures. This approval allows the district to shift approximately \$22.6 million in expenditures out of the General Fund for 2024–2025. The fund change allows the General Fund expenditures to focus on purposes such as continuing to attract and retain quality teachers; maintaining school counseling for mental health; and providing career, technical, and skilled trade classes.
- Budgeted specific ownership taxes from motor vehicle registrations are anticipated to increase slightly.
- Additionally, the General Fund budget includes school wide Title I federal grant revenues totaling \$300,000. The Title I grant revenue will be used to provide additional resources for three elementary schools (Field, Little Raven, and Centennial) with high at-risk student populations.

APPROPRIATIONS, REVENUES, AND EXPENDITURES

Budgets for All Funds

The district's funds are classified as either governmental or fiduciary. Governmental funds include the General Fund, Special Revenue Funds (Operations and Technology Fund; Designated Purpose Grants Fund; Student Athletic, Activities, and Clubs Fund; Nutrition Services Fund; and Extended Day Care Program Fund), Debt Service Fund (Bond Redemption Fund), and the Capital Projects Funds (Building Fund and Capital Projects Fund). The Risk Management Fund is a sub-fund of the General Fund but is separated for budgetary purposes. The district does not operate any proprietary or fiduciary funds.

The ten funds that comprise the district's appropriated budget are shown in Table 2 on the next page. The 2024–2025 appropriation, which totals \$451.2 million and includes beginning fund balances and budgeted revenues (available resources), increases approximately 5.1 percent from the 2023–2024 appropriation of \$429.3 million. The General Fund's total appropriation increased \$14.7 million due to increased state funding and assessed valuations. The Risk Management Fund's appropriation decreased \$2.0 million due to no anticipated insurance claim reimbursements. The Bond Redemption Fund's appropriation is increasing \$48.7 million due to an anticipated refunding of bonds. The Building Fund's total appropriation decreased \$39.3 million because fund balance will be used to complete voter-approved bond projects during 2024–2025. The Capital Projects Fund's decrease of \$3.2 million is due to lower transfers from other funds. The Operations and Technology Fund's total appropriation increase of \$2.7 million represents a 1.000 mill increase in the mill levy pending Board approval in December 2024. The decrease in the Designated Purpose Grand Fund of \$1.1 million is due to lower federal grant dollars. The increase of \$1.9 million in the Nutrition Services Fund is due to Healthy School Meals for All funding changes and an estimated \$0.9 million increase in appropriation for a planned production kitchen. The remaining funds' total appropriations are decreasing by \$0.5 million.

Total Appropriations by Fund — Table 2

	2023–2024 <u>Budget</u>	2024–2025 <u>Budget</u>	Increase (<u>Decrease)</u>	Percent <u>Change</u>
General Fund	\$220,654,296	\$235,304,910	\$14,650,614	6.64%
Risk Management Fund	9,197,175	7,209,953	(1,987,222)	(21.61%)
Bond Redemption Fund	70,830,020	119,532,044	48,702,024	68.76%
Building Fund	66,527,359	27,188,737	(39,338,622)	(59.13%)
Capital Projects Fund	7,045,420	3,878,870	(3,166,550)	(44.94%)
Operations and Technology Fund	24,652,303	27,325,694	2,673,391	10.84%
Designated Purpose Grants Fund	8,900,993	7,831,286	(1,069,707)	(12.02%)
Student Athletic, Activities, and Clubs Fund	5,288,357	4,882,820	(405,537)	(7.67%)
Nutrition Services Fund	8,730,207	10,586,843	1,856,636	21.27%
Extended Day Care Program Fund	7,513,662	7,453,848	(59,814)	(0.80%)
Total Appropriation for All Funds	<u>\$429,339,792</u>	\$451,195,005	\$21,855,213	5.09%

Budgeted revenue and other financing for all fund types, as shown in Table 3 below, is increasing \$60.0 million, or 21.9 percent, for a total of \$334.4 million for 2024–2025. General Fund revenues are increasing \$9.7 million, or 5.4 percent, to \$191.6 million. This includes increases in School Finance Act program revenue and property tax revenues changes explained previously in the General Fund funding highlights. The decrease of \$1.6 million in the Risk Management Fund is due to no expected insurance reimbursements in 2024–2025. The \$50.0 million increase in the Bond Redemption Fund is due to an anticipated refunding of bonds. The Capital Projects Fund is decreasing \$3.7 million because a 2023–2024 transfer from the Risk Management fund was one-time. The \$6.7 million increase in the Operations and Technology Fund is a result of the increase of its mill levy funding by 1.000 mill along with increased assessed valuations. The \$1.1 million decrease in the Designated Purpose Grants Fund is a result of decreased federal grant funding. The other funds combined are increasing \$0.4 million.

Total Revenues and Other Financing Sources by Fund — Table 3

	2023–2024 <u>Budget</u>	2024–2025 <u>Budget</u>	Increase (<u>Decrease)</u>	Percent <u>Change</u>
General Fund	\$181,837,745	\$191,557,393	\$9,719,648	5.35%
Risk Management Fund	5,706,536	4,150,000	(1,556,536)	(27.28%)
Bond Redemption Fund	37,791,392	87,831,454	50,040,062	132.41%
Building Fund	613,266	194,618	(418,648)	(68.27%)
Capital Projects Fund	5,934,037	2,189,000	(3,745,037)	(63.11%)
Operations and Technology Fund	19,372,272	26,023,387	6,651,115	34.33%
Designated Purpose Grants Fund	8,900,993	7,831,286	(1,069,707)	(12.02%)
Student Athletic, Activities, and Clubs Fund	4,082,272	3,965,717	(116,555)	(2.86%)
Nutrition Services Fund	5,706,758	6,070,469	363,711	6.37%
Extended Day Care Program Fund	4,465,490	4,617,305	<u>151,815</u>	3.40%
Total Revenues for All Funds	<u>\$274,410,761</u>	<u>\$334,430,629</u>	<u>\$60,019,868</u>	21.87%

As shown in Table 4 below, the total 2024–2025 expenditures of \$360.1 million for all funds are increasing by \$41.7 million, or 13.1 percent, from the 2023–2024 total of \$318.4 million. The increase in General Fund budgeted expenditures of \$11.8 million, or 6.5 percent, from the 2023–2024 total is projected to include salary and benefit increases. The Risk Management Fund is decreasing \$3.6 million, or 44.8 percent, because the large insurance claim reimbursement for property damages transferred to the Capital Projects Fund in the prior year was one-time. The Bond Redemption Fund, used to record the district's debt service obligations, is increasing \$50.3 million, or 134.1 percent, in order to meet the district's debt service obligations after an anticipated refunding of bonds. The Building Fund, which accounts for capital projects approved by voters during the 2018 general obligation bond election, is decreasing \$11.8 million, or 30.3 percent, due to the completion of projects during 2023–2024. The Capital Projects Fund is decreasing \$3.7 million, or 63.8 percent, as a result of completing the roof repairs covered by a prior year transfer from the Risk Management Fund that was mentioned earlier. The Operations and Technology Fund will decrease \$1.5 million, or 6.0 percent, due to lower spending on capital projects. The other funds combined are increasing by \$0.1 million.

Total Expenditures by Fund — Table 4	Total E	xpenditures	by Fund -	- Table 4
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	2023–2024 <u>Budget</u>	2024–2025 <u>Budget</u>	Increase (<u>Decrease)</u>	Percent Change
General Fund	\$180,917,051	\$192,751,268	\$11,834,217	6.54%
Risk Management Fund	7,991,648	4,409,066	(3,582,582)	(44.83%)
Bond Redemption Fund	37,526,151	87,831,350	50,305,199	134.05%
Building Fund	38,987,671	27,188,737	(11,798,934)	(30.26%)
Capital Projects Fund	5,858,610	2,124,000	(3,734,610)	(63.75%)
Operations and Technology Fund	24,022,916	22,571,551	(1,451,365)	(6.04%)
Designated Purpose Grants Fund	8,900,993	7,831,286	(1,069,707)	(12.02%)
Student Athletic, Activities, and Clubs Fund	4,067,965	3,965,717	(102,248)	(2.51%)
Nutrition Services Fund	5,706,758	6,848,226	1,141,468	20.00%
Extended Day Care Program Fund	4,465,490	4,617,305	151,815	3.40%
Total Expenditures for All Funds	\$318,445,253	<u>\$360,138,506</u>	<u>\$41,693,253</u>	13.09%

Budget Forecasts

The district's long-range budget projections use historical data to build a model for the future financial outlook. However, the district does not forecast all funds currently in use. The Designated Purposes Grant Fund is considered a temporary fund because the availability and awarding of grants is not guaranteed from year to year. The district does not assume any revenues will be available until official notification has been received. The forecast model depends on assumptions regarding funded pupil count, salaries and benefits, and money allocated to the district via the School Finance Act. Significant forecast assumptions include:

- LPS anticipates inflationary growth of 5.2 percent in 2024–2025, 4.0 percent in 2025–2026, and an average of 4.0 percent thereafter in state School Finance Act funding for K–12.
- Stable student enrollment.
- General Fund salary schedule advancement costs have not been included in the forecasting model.

- Employer health insurance cost increase, totaling 4.0 percent, is expected for 2024–2025. Increases in subsequent years are expected to continue at 4.0 percent.
- PERA's annual required employer contribution continues at 21.4 percent.

In addition to the revenue and expenditure assumptions, fund balance projections are categorized based on current Board policy and guidance. Table 5 below shows the combined projections for all funds the district currently forecasts. These include the General Fund; Risk Management Fund; Bond Redemption Fund; Building Fund; Capital Projects Fund; Operations and Technology Fund; Student Athletic, Activities, and Clubs Fund; Extended Day Care Program Fund; and Nutrition Services Fund. The Designated Purposes Grant Fund is not included due to the transient nature of both funding sources and amounts. The majority of the ongoing deficit relates to the spending down of the fund balance in the Building Fund, which is tracking the 2018 voter-approved bond projects. Those projects will be completed in 2024–2025.

All Funds' Budget Forecast (in millions) — Table 5

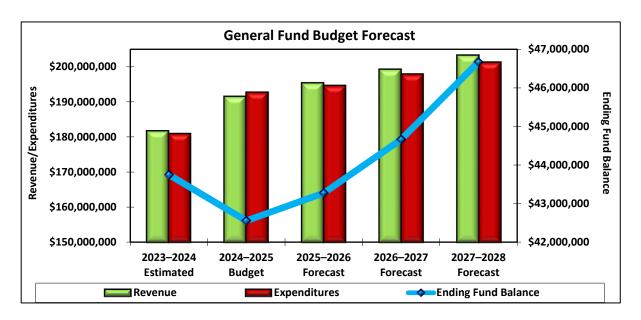
	2023–2024 <u>Estimate</u>	2024–2025 <u>Budget</u>	2025–2026 Forecast	2026–2027 Forecast	2027–2028 <u>Forecast</u>
Revenue	\$274.3	\$326.6	\$285.7	\$286.6	\$293.1
Expenditures	307.4	352.3	280.5	281.6	287.6
Operating surplus (deficit)	(33.1)	(25.7)	5.2	5.0	5.5
One-time expenditures	0.6	1.3			
Ongoing surplus (deficit)	(\$32.5)	(\$24.4)	<u>\$5.2</u>	<u>\$5.0</u>	<u>\$5.5</u>

The 2024–2025 General Fund budget includes an estimated fund balance of \$42.6 million at June 30, 2024. This balance consists of \$21.5 million of restricted, assigned, and non-spendable ending fund balance. These year-end assignments include \$9.6 million for EPIC campus and school startups, \$5.4 million for encumbrances and carry forwards, \$5.4 million restricted year-end fund balance for Taxpayer Bill of Rights (TABOR) emergency reserve requirements, and \$1.1 million for inventory and prepaids. The remaining General Fund ending balance is the unassigned category, which includes the Board-required minimum 5.0 percent of General Fund budgeted revenues, excluding charter school revenues. Much of the district's fiscal activity occurs within the General Fund, which represents approximately 53.5 percent of the anticipated expenditures for the year, and contains approximately 46.5 percent of the estimated remaining 2024–2025 fund balances. General Fund projections are shown in Table 6 below.

General Fund Budget Forecast (in millions) — Table 6

	2023–2024 <u>Estimate</u>	2024–2025 <u>Budget</u>	2025–2026 <u>Forecast</u>	2026–2027 <u>Forecast</u>	2027–2028 <u>Forecast</u>
Revenue	\$181.7	\$191.6	\$195.4	\$199.3	\$203.3
Expenditures	181.0	192.8	194.7	<u>197.9</u>	201.3
Operating surplus (deficit)	0.7	(1.2)	0.7	1.4	2.0
One-time expenditures	0.6	1.2			
Ongoing surplus (deficit)	<u>\$1.3</u>	<u>\$0.0</u>	<u>\$0.7</u>	<u>\$1.4</u>	\$2.0

As illustrated in both Table 6 on the previous page and the graph below, the inflationary funding requirement shows positive growth on the General Fund forecast. The district's General Fund continues to benefit from expenditures transferred to the Operation and Technology Fund covered by the Debt-Free Schools Mill Levy funding. Revenue growth is outpacing expenditure increases based on the detailed forecast assumptions noted previously. Expenditure increases for salaries are not included in forecasts. District management will continue to monitor forecasts, subsequent state funding changes, and make recommendations for Board consideration. Budgetary adjustments will be implemented based on recommendations as approved by the Board.



General Fund Revenue Sources

The district's General Fund receives revenue from federal, state, and local sources. Total estimated revenue for 2024–2025 is \$191.6 million, as shown in detail in Table 7 on the next page. General Fund revenues are increasing 5.4 percent when compared to the previous year's budget. State revenue increases account for approximately 3.4 percent of the net \$9.7 million increase in the overall General Fund budgeted revenues. Most of this increase is due to increased Total Program funding, while the rest is garnered from UPK funding.

Property taxes generated from the School Finance Act statutory fixed mill levy and state-equalized specific ownership tax revenues combined with the overall local contribution to the School Finance Act are expected to increase in fiscal year 2024–2025. The local assessed value of taxable property within the district is projected to grow 5.0 percent. The increase in property tax revenues decreases the state's School Finance Act funding obligation to the district. The specific ownership taxes apportioned to the district by the county treasurer from collections associated with new vehicle sales are anticipated to increase also. Property tax revenues generated with voterapproved fixed dollar mill levy overrides do not change with fluctuations of assessed value.

A relatively small portion of the revenue the district receives from the state is for categorical programs for pupil transportation, the Exceptional Children's Education Act (special education), career and technical education, gifted and talented, the English Language Proficiency Act (ELPA),

and universal preschool. This General Fund revenue is determined through state and legislative action. Categorical revenues budgeted for fiscal year 2024–2025 total \$8.0 million, a decrease of 16.3 percent from the previous year's budget. However, it should be noted that UPK funding was included with special education funding last year instead of being split out. Federal revenues received for Title I school wide grants are remaining stable.

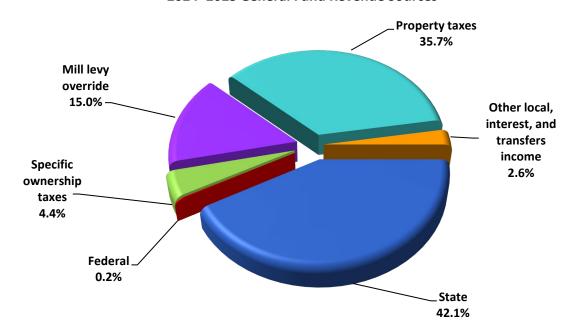
The district also collects local revenues from non-equalized specific ownership taxes, net investment income, charter school administrative services, drivers' education fees, transportation reimbursements, and from other funds for indirect costs. Specific ownership taxes are anticipated to increase due to higher car sales from a strong local economy. Other local income is expected to decrease based on current trends surrounding fees and reimbursements, along with a slight decrease in contracted services with the district's two charter schools.

Where Does the General Fund Money Come From? — Table 7

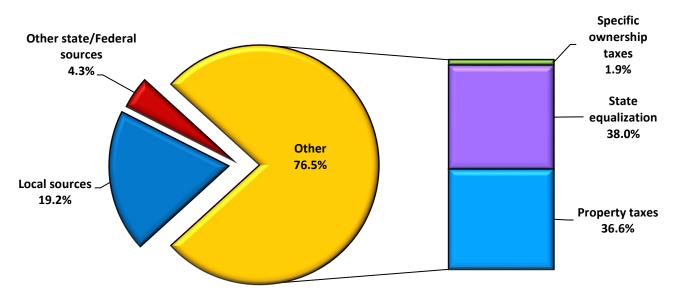
	2023–2024 <u>Budget</u>	2024–2025 <u>Budget</u>	Increase (Decrease)	Percent <u>Change</u>
Property taxes	\$60,979,610	\$68,421,299	\$7,441,689	12.20%
Mill levy overrides	28,813,581	28,813,581	-	-
Specific ownership taxes (SOT)	7,929,760	8,326,248	396,488	5.00%
Interest income	654,933	1,000,000	345,067	52.69%
Other local income	4,813,500	3,680,893	(1,132,607)	(23.53%)
State revenue	78,045,800	80,704,496	2,658,696	3.41%
Federal grants	300,000	300,000	-	-
Transfers	300,561	310,876	10,315	3.43%
Total General Fund Revenues	<u>\$181,837,745</u>	<u>\$191,557,393</u>	<u>\$9,719,648</u>	5.35%

The graph below illustrates the sources of General Fund revenues the district receives.

2024-2025 General Fund Revenue Sources



The majority of this revenue, \$146.5 million, or 76.5 percent, becomes available to the district through the Colorado Public School Finance Act of 1994 (as amended), as shown on the graph on the next page. This School Finance Act program revenue is determined through a formula which utilizes local property taxes, state-equalized specific ownership taxes, and state funds.



2024–2025 SFA Funding in the General Fund

General Fund Expenditures

Total General Fund Expenditures

The district's budgeted General Fund expenditures and transfers are \$192.8 million in 2024–2025, compared to \$180.9 million in 2023–2024, as shown in Table 8 below. Budgeted expenditures in the General Fund represent a 6.5 percent increase over the prior year's budget. The budget includes \$2.1 million of new recurring expenditures and one-time spending of \$1.2 million.

2023-2024 2024-2025 Increase Percent Budget Budget (Decrease) Change Salaries and wages \$109,359,079 \$114,315,520 \$4,956,441 4.53% **Employee** benefits 38,560,982 40,644,334 2,083,352 5.40% Purchased services 8,370,239 11,291,362 2,921,123 34.90% Supplies and materials 6,687,554 16.58% 5,736,580 950,974 Capital outlay/other 620,074 581,768 (38,306)(6.18%)Charter schools 10,557,903 11,251,280 693,377 6.57% Transfers 7,712,194 7,979,450 267,256 3.47%

Where Does the General Fund Money Go by Object? — Table 8

The graph on the next page illustrates expectations for the district's expenditures in the General Fund for the year.

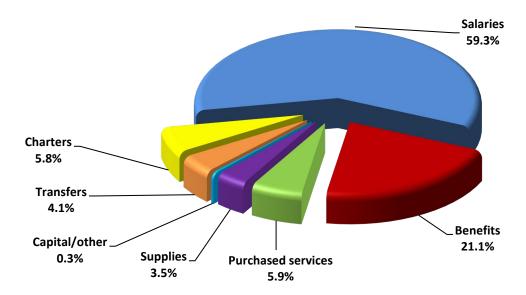
\$192,751,268

11,834,217

6.54%

\$180,917,051

2024–2025 General Fund Expenditure Expectations

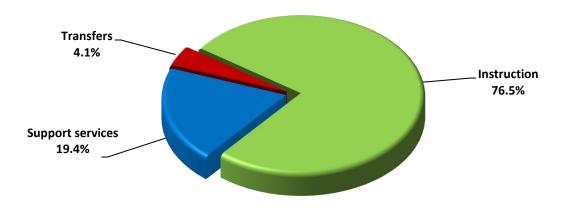


As shown in both Table 9 and the graph below, approximately \$0.77 out of every General Fund dollar is devoted to instruction. Salaries and benefits, supplies, and other costs related to instruction of students, along with school building administration and special programs are included. Total support services account for \$0.19 out of every dollar spent. Learning services, transportation services, and information and technology services are the largest expenditures in this component. Transfers to the Risk Management Fund; Capital Projects Fund; and Student Athletic, Activities, and Clubs Fund account for the remaining \$0.04 out of every dollar spent.

Where Does the General Fund Money Go by Service Area? — Table 9

	2023–2024 <u>Budget</u>	2024–2025 <u>Budget</u>	Percent of Total	Percent <u>Change</u>
Instruction	\$142,168,359	\$147,372,744	76.5%	3.66%
Support services	31,036,498	37,399,074	19.4%	20.50%
Transfers	7,712,194	7,979,450	4.1%	3.47%
Total	<u>\$180,917,051</u>	<u>\$192,751,268</u>	100.0%	6.54%

2024-2025 General Fund Expenditures by Service Area



How Does the Typical Student Use \$14,456?

Another way of looking at expenditures is to show how LPS' General Fund budget relates to a typical student. In fiscal year 2024–2025, the district will fund 13,334 students, including the charter schools. This represents an operating cost of approximately \$14,456 for each student compared to \$13,607 per student for fiscal year 2023–2024. Using budgeted expenditure information, the graph below illustrates how the district's fiscal year 2024–2025 operating budget will be used to support a typical student.

Regular Instruction \$8,416 or 58.2% **Transfers Out** \$598 or 4.1% **Financial Services** Special Instruction \$240 or 1.7% \$2,637 or 18.2% Information and **Technology Services** Governance \$273 or 1.9% \$182 or 1.3% **Transportation Human Resource Learning Services** Services Safety, Security, \$522 or 3.6% Services \$1,114 or 7.7% and Operations \$352 or 2.4% \$122 or 0.9%

General Fund—How the Typical Student Uses \$14,456

Other Funds

The budget includes funds for the management of special activities and functions, which are not accounted for in the General Fund. The budget includes nine other funds to properly account for some activities outside the General Fund.

Risk Management Fund

The 2024–2025 Risk Management Fund is appropriated at \$7.2 million. In 2024–2025, the General Fund will transfer \$3.9 million to cover insurance premiums. This is slightly higher than the transfer in 2023–2024. Reserves are projected to be \$2.8 million at year end. The Risk Management Fund is partially self-insured and provides for costs of property and liability insurance, workers' compensation insurance, and related losses and loss prevention services, including school resource officers. Charter schools pay the district for insurance coverage and risk management services.

Bond Redemption Fund

The Bond Redemption Fund appropriation is \$119.5 million, including a \$31.7 million beginning fund balance and \$87.8 million of current revenues. The beginning fund balance is needed to

meet December 2023 debt service requirements. Expenditures for 2024–2025 are \$87.8 million for the repayment of principal and interest on outstanding current bonds. The remaining \$31.7 million will be held in reserves at June 30, 2025, for future annual obligations. The 2024–2025 budget reflects the payment schedule for the \$50.0 million in bonds issued in December 2013, the \$17.0 million in bonds issued in December 2014, the \$13.0 million in bonds issued in October 2015, the \$298.9 million in bonds issued in January 2019, and the \$26.4 million refunding bonds issued in October 2020. Outstanding general obligation indebtedness at June 30, 2025, is \$344.8 million, with final maturity scheduled for December 1, 2043. The net bonded debt per capita at July 1, 2024, is estimated at \$3,328. The fund's estimated mill levy for 2025 is 14.366 mills, a decrease from the 2024 mill levy of 14.848 mills.

Building Fund

The 2024–2025 Building Fund appropriation is \$27.2 million. This fund accounts for the capital projects that voters approved in the \$298.9 million bond package in November 2018. Projects under this bond series include the replacement of four schools, the creation of a new Explorative Pathways for Innovative Careers (EPIC) campus, furniture replacement throughout the district, and maintenance to districtwide infrastructure. The included projects are planned to be completed in 2024–2025. Expenditures of \$27.2 million are anticipated for the projects scheduled in 2024–2025.

Capital Projects Fund

The 2024–2025 Capital Projects Fund appropriation, totaling \$3.9 million, includes nearly \$2.2 million of total revenues and transfers from other funds plus \$1.7 million in beginning fund balances. Expenditures of \$2.1 million are anticipated for vehicle purchases, technology, roof repairs, and equipment leases scheduled in 2024–2025. The fund is expected to end the year on June 30, 2025, with \$1.8 million in committed fund balance. In 2024–2025, the General Fund will transfer \$2.1 million to the Capital Projects Fund in order to fund planned expenditures.

Operations and Technology Fund

This new special revenue fund was created in January 2021 after the passage of the Debt-Free Schools Mill Levy by district voters in November 2020. The creation of the fund allowed the district to repurpose the budget formerly associated with the operations and maintenance of district facilities which were previously accounted for in the General Fund. The 2024–2025 Operations and Technology Fund appropriation of \$27.3 million includes current revenues of \$26.0 million, funded by a 10.000 mill levy, plus \$1.3 million of beginning fund balance. Expenditures of \$22.6 million are expected in 2024–2025 and include ongoing building maintenance, capital improvements, and a per-pupil allocation to the charter schools.

Designated Purpose Grants Fund

The Designated Purpose Grants Fund appropriations total \$7.8 million. Federal and state grants provide additional funding for school programs. The largest grants include Every Student Succeeds Act of 2015 (ESSA), Individuals with Disabilities Education Act (IDEA), Medicaid, and Elementary and Secondary School Emergency Relief (ESSER).

Student Athletic, Activities, and Clubs Fund

The 2024–2025 Student Athletic, Activities, and Clubs Fund appropriation is \$4.9 million for all available resources. This fund receives 49.3 percent of its revenues through a transfer from the General Fund. The remaining funding is from student fees, gate receipts, sponsorships, and interest earnings. The Student Athletic, Activities, and Clubs Fund represents the costs of providing extracurricular activities and clubs at all levels, intramural athletic programs at the middle school level, and Colorado High School Activities Association (CHSAA) programs at the high school level.

Nutrition Services Fund

The Nutrition Services Fund appropriation is \$10.6 million in 2024–2025. This is a self-sustaining program that pays the General Fund approximately \$146,600 annually for overhead. For fiscal year 2024–2025, the new Healthy Schools Meals for All, passed by voters in November 2022, allows for breakfast and lunch availability for all students. Meal reimbursements from both state and federal sources provide the majority of funding. Expenditures of \$6.8 million are expected in 2024–2025 which includes new equipment for the planned production kitchen leaving a remaining fund balance of \$3.7 million.

Extended Day Care Program Fund

The 2024–2025 Extended Day Care Program Fund appropriation is \$7.5 million, with both budgeted user fee revenues and expenditures anticipated to be \$4.6 million each. Fund balance is projected to remain at \$2.8 million by year end. This fund accounts for the tuition-based portion of The Village preschool program and the before- and after-school care of children at the district's elementary school sites. This is a self-sustaining fund which will pay \$310,876 to the General Fund for overhead expenses.

Charter Schools

The district's two charter schools, Littleton Academy and Littleton Preparatory, are reported as component units. The charter schools are financially dependent on the district; however, they are independent entities accounted for as a separate fund. The charter schools receive full funding from the district's per-pupil School Finance Act funding and a share of the mill levy override election funding. They also receive a share of the Debt-Free Schools Mill Levy by district voters in November 2020. Through an annual agreement, the charter schools pay the district for administration costs, including limited special education services.

District Achievement

The Colorado Department of Education (CDE) categorizes districts statewide based on a performance framework. Districts are designated an accreditation category based on an overall framework score, which is a percentage of the total points earned out of the total available in each performance indicator. Littleton Public Schools met or exceeded all performance indicators and received an Accredited with Distinction rating eight out of the nine years the designation has been offered. This is the highest academic accreditation offered by CDE. Additionally, the district regularly receives both John Irwin School of Excellence awards and Governor's Distinguished Improvement awards from CDE.

In past years, Littleton Public Schools submitted its annual budget to the Association of School Business Officials International (ASBO) to be considered for the Meritorious Budget Award (MBA). This international budget award program was established by ASBO in 1995 to encourage and recognize excellence in school system budgeting and help school business administrators achieve a high standard of excellence in budget presentation. The district was last awarded the Meritorious Budget Award for the fiscal year beginning July 1, 2023, which was the district's 22nd award. Littleton Public Schools believes this current budget also meets the MBA program criteria and will submit this document to determine its eligibility for an award.

Student Achievement

The district determines, in part, the success of its educational mission through the measurement of student achievement. Students are evaluated through written and oral work, classroom tests, other assignments, and standardized tests. The COVID-19 pandemic greatly affected the district's ability to assess students in both 2019–2020 and 2020–2021, so comparable results are not available in many areas tested. Historically, results showed students scored higher than national norms at all levels tested. The CMAS assessments, implemented beginning in 2014, are designed to determine how Colorado's students achieve in relation to the *Colorado Academic Standards* (CAS). Results of the 2023 CMAS test scores show Littleton Public Schools' students continue to outscore the state in all grades and content areas tested.

Community Reaction

The district periodically uses surveys to determine how the district's citizens view Littleton Public Schools. Some of the questions posed to respondents are asked in every survey administered in order to provide comparisons over a period of time. The surveys continue to show that citizens view Littleton Public Schools in a positive light and show positive ratings regarding the quality of the schools and handling of taxpayer dollars.

Summary

Littleton Public Schools' patrons can remain confident in the district's determination to maintain a sound financial condition in changing economic times. The district continually strives to keep resources strategically focused on improving student learning while seriously accepting the responsibility of public funds stewardship by reviewing long-range financial projections throughout the fiscal year. The rigorous and systematic budget process ensures that taxpayers' monies are spent efficiently and responsibly while always maintaining the goal of providing LPS students a quality education.